

## Message Text

CONFIDENTIAL

PAGE 01 PHNOM 14868 061711Z

42

ACTION EA-06

INFO OCT-01 ISO-00 SS-14 PM-03 INR-05 IO-03 SP-02 L-01

RSC-01 /036 W

----- 007991

R 061126Z NOV 74

FM AMEMBASSY PHNOM PENH

TO SECSTATE WASHDC 8219

INFO USMISSION USUN NEW YORK

C O N F I D E N T I A L PHNOM PENH 14868

STADIS////////////////////////////////////

LIMDIS

E.O.11652: GDS

TAGS: PFOR PINS PINT PGOV MILI CB US UN

SUBJECT: AMBASSADOR'S MEETING WITH LONG BORET: KHMER IN 29TH

UNGA AND MILITARY SITUATION

1. FOLLOWING IS SUMMARY OF MY MEETING WITH PRIME MINISTER  
LONG BORET ON NOVEMBER 5:

A. DEVELOPMENTS IN UNGA. I APPRISED PRIME MINISTER  
OF THE PROPOSED CHANGE IN OPERATIVE PARAGRAPH 2 OF THE  
ASEAN RESOLUTION TO WHICH SECRETARY GENERAL WALDHEIM HAD  
AGREED ON NOVEMBER 1. I ALSO SUMMARIZED FOR HIM USUN 4697,  
EXPLAINING WHAT LED TO THIS SUGGESTED CHANGE IN THE ASEAN  
RESOLUTION. THE PRIME MINISTER WAS PARTICULARLY INTERESTED  
IN LEARNING ABOUT THE POSTPONEMENT IN DATE WHEN KHMER ISSUE  
WILL COME UP FOR DEBATE IN UNGA. HE EXPRESSED THE HOPE  
THAT PALESTINE DEBATE WILL NOT ERODE SUPPORT FOR ASEAN  
RESOLUTION ON KHMER. ACCORDING TO HIS CALCULATIONS,  
ASEAN RESOLUTION PRESENTLY ENJOYS SLIM MARGIN,  
PROVIDED FRIENDLY ARAB NATIONS WILL CONTINUE VOTE  
FOR GKR (FOR EXPAMPLE, SAUDI ARABIA) OR ABSTAIN (FOR  
EXAMPLE BAHRAIN).

B. PLANNING FOR GKR ACTION FOLLOWING UNGA VOTE.  
WE THEN DISCUSSED FRENCH AND ENGLISH TEXTS OF SPEECH  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 PHNOM 14868 061711Z

PRESIDENT LON NOL WOULD DELIVER FOLLOWING A FAVORABLE

VOTE IN UNGA WHICH WOULD REITERATE CALL FOR EARLY NEGOTIATIONS. I PLAN TO GIVE THESE DRAFTS TO THE MARSHAL TOWARD THE END OF THIS WEEK SO THAT HE CAN WORK THEM OVER WITH THE HELP OF PRIME MINISTER IN THE EVENT OF A FAVORABLE OUTCOME AT THE UN.

WE ALSO REVIEWED ACTIONS GKR MIGHT TAKE IN THE DOMESTIC FIELD TO IMPROVE ITS IMAGE AND EFFECTIVENESS IN THE EVENT GKR MAINTAINS ITS SEAT IN THE UNGA. AMONG THE MEASURES WHICH MIGHT BE TAKEN ARE: (A) BROADENING OF CABINET BY INCLUDING REPRESENTATIVES FROM OTHER POLITICAL PARTIES; (B) RETIRING OF SOME GENERAL OFFICERS WHO ARE NOW SERVING IN DIPLOMATIC CAPACITIES AND PARTICULARLY VENAL OFFICERS; (C) REMOVAL FROM CABINET OF INEFFECTIVE OR HIGHLY DISREPUTABLE MEMBERS, SUCH AS PRESENT MINISTER OF DEFENSE; (D) EFFORTS TO PROVIDE GREATER SOCIAL JUSTICE, SUCH AS PAYMENT OF WAR WIDOWS' PENSIONS, SUBSIDIES FOR SCHOOL BOOKS, INCREASED PAY FOR TEACHERS, ETC. PRIME MINISTER WAS MOST RECEPTIVE TO THESE IDEAS BUT POINTED OUT THAT PROGRESSIVELY SHRINKING RESOURCES AVAILABLE TO THE GKR BUDGET - BOTH FOREIGN AND DOMESTIC - MAKE IT DIFFICULT FOR GKR TO SPEND MORE TO ALLEVIATE SOCIAL INJUSTICES CAUSED BY WAR. HE PLEADED THAT ONLY WAY TO HALT RAPIDLY DETERIORATING ECONOMIC SITUATION WAS FOR WASHINGTON TO FIND ADDITIONAL RESOURCES FOR CAMBODIA, FOR FAILURE TO INJECT ADDITIONAL AID WOULD LEAD TO ECONOMIC COLLAPSE. I AGREED THAT THE ECONOMIC SITUATION HAD DETERIORATED AND YESTERDAY'S DRASTIC INCREASE IN THE BLACK MARKET EXCHANGE RATE FROM 1700 TO 200 RIELS PER DOLLAR SUPPORTS THIS CONCLUSION. ON THE OTHER HAND, I SAID, I WAS NOT OPTIMISTIC THAT SIGNIFICANT ADDITIONAL AMERICAN FUNDS WOULD BE FORTHCOMING IN VIEW OF THE HOSTILE CONGRESSIONAL ATTITUDE TOWARD AID FOR INDO-CHINA.

C. WET SEASON ASSESSMENT. I TOLD THE PRIME MINISTER THAT OUR MISSION WAS PREPARING A MILITARY ASSESSMENT OF THE WET SEASON AND THAT WE PLANNED TO FORWARD IT TO WASHINGTON TOWARD THE MIDDLE OF THIS MONTH. OUR INITIAL CONCLUSION WAS THAT FANK HAD ACQUITTED ITSELF WELL DURING THIS PERIOD, THAT NO SIGNIFICANT TERRAIN HAD BEEN LOST, THAT HEAVY

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 PHNOM 14868 061711Z

CASUALTIES HAD BEEN INFLICTED ON THE ENEMY, AND THAT ON THE WHOLE FANK HAD DONE BETTER THAN THE ENEMY. I THOUGHT IT IMPORTANT ALSO FOR HIGHLY CRITICAL KHMER ELITE TO GET SUCH AN OVERALL ASSESSMENT, AND IF PROPERLY PUBLICIZED IT MIGHT EVEN DO SOME GOOD ON THE INTERNATIONAL SCENE. I THEREFORE SUGGESTED TO PRIME MINISTER THE HOLDING OF A PRESS CONFERENCE BETWEEN THE 15TH AND 20TH OF THIS MONTH IN WHICH HE WOULD REVIEW MILITARY SITUATION

AS WELL AS STATUS KHMER ISSUE IN THE UNITED NATIONS. A LOW KEY, MODERATE AND FACTUAL PRESENTATION MIGHT BE HELPFUL AND I OFFERED TO PROVIDE BACKGROUND INFORMATION IF PRIME MINISTER INTERESTED. LONG BORET SAID HE WANTED TO THINK ABOUT IDEA AND PRIMISED TO GIVE ME REPLY IN FEW DAYS.

D. NEED TO FILLUP FANK INTERVENTION BRIGADES. I BRIEFED HIM ON FANK'S EFFORTS, ENCOURAGED BY OUR MISSION, TO RECRUIT SOLDIERS FOR UNDERSTRENGHT FANK INTERVENTION BRIGADES, SO THAT THEY COULD BE EFFECTIVE IN FORTHCOMING DRY SEASON. IN THIS CONTEXT I DISCUSSED MY RECENT TRAVELS AROUND THE COUNTRY TO HELP FANK REGIONAL COMMANDERS FOCUS ON THIS PROBLEM. THE PRIME MINISTER AGREED ON NEED TO FILL UP INTERVENTION UNITS, BUT ASKED HOW GKR WAS TO PAY THEIR WAGES. HE POINTED TO LACK OF ADDITIONAL RESOURCES IN GKR BUDGET AND MORE SOLDIERS MERELY MEANT MORE DEFICIT FINANCING. I REPLIED THAT BEST WAY TO PAY FOR RECRUITS WAS TO USE FUNDS PRESENTLY PAYING PHANTOMS. PRIME MINISTER DID NOT TAKE ISSUE BUT REITERATED THAT GKR WAS CAUGHT IN A BIND: HOW TO FINANCE MOUNTING EXPENDITURES WITH PROGRESSIVELY DECLINING RESOURCES.

2. COMMENT: WHILE PRIME MINISTER WAS RELATIVELY OPTIMISTIC ON PROSPECTS FOR GKR PRESERVING KHMER SEAT IN UNITED NATIONS, HE WAS VERY GLOOMY ABOUT GKR'S LONG-RANGE PROSPECTS IF CONFLICT WERE TO CONTINUE FOR MUCH LONGER. HE SAID THAT SINCE HIS RETURN TO PHNOM PENH FROM UN HE HAS BEEN FOCUSING ON THE ECONOMIC WOES OF THIS COUNTRY, AND IN THIS FIELD FUTURE FOR GKR WAS GLOOMY INDEED.

DEAN

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** Z  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** DIPLOMATIC DISCUSSIONS, COMBAT OPERATIONS, UNGA RESOLUTIONS, FOREIGN POLICY POSITION, VOTING ABSTENTIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 06 NOV 1974  
**Decaption Date:** 28 MAY 2004  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** KelleyW0  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1974PHNOM14868  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Film Number:** D740318-0985  
**From:** PHNOM PENH  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1974/newtext/t19741166/aaaacebu.tel  
**Line Count:** 146  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION EA  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** STADIS  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:**  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** STADIS  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** KelleyW0  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 02 JUL 2002  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <02 JUL 2002 by boyleja>; APPROVED <27 MAR 2003 by KelleyW0>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** AMBASSADOR'S MEETING WITH LONG BORET: KHMER IN 29TH UNGA AND MILITARY SITUATION  
**TAGS:** PFOR, PINS, PINT, PGOV, MILI, CB, US, UN, UNGA, (LONG BORET), (DEAN, JOHN GUNTHER)  
**To:** STATE  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005